A global overview of case studies with a focus on fast growing coastal communities

Economics of Climate Adaptation – Shaping climate-resilient development
Storms, floods, droughts and other extreme weather events can threaten cities, regions and entire nations. Losses from natural catastrophes are rising, as wealth accumulates in the world’s most exposed regions and our climate continues to change.

The good news is that up to 65% of climate risks can be averted. But we have to act now, and we have to act together. Only by combining risk prevention, risk mitigation and risk transfer measures as part of a comprehensive adaptation strategy, we will make urban and rural communities more resilient to the impacts of climate change.
The economics of climate adaptation

Climate adaptation goes hand in hand with economic development planning. It not only helps us secure development gains already made, but also ensures that any future growth is sustainable. National and local decision-makers, such as finance ministers and mayors, ask:

- What is the climate-related loss over the coming decades?
- How much of that loss can we avert, with which measures?
- What investments will be required to fund those measures – and will their benefits outweigh their costs?

The Economics of Climate Adaptation (ECA) methodology is a guide that seeks to answer these questions in a more systematic way. Looking ahead to 2030 or 2050, it provides decision-makers with the facts to understand the total climate risk in their region and design an appropriate adaptation strategy. The ECA identifies actions that minimise weather impacts at the lowest cost to society and enable decision-makers to pro-actively manage total climate risk.

We have so far carried out over 20 ECA studies (see world map). They range from assessments of tropical cyclone and storm surge risk in New York to drought risk in India and flash flood risk in the fast developing city of Georgetown, capital of Guyana.
The world’s average temperature has risen by 0.85°C since 1900.

Extreme weather events have become more numerous and severe.
Step 1: Assessing the risk

Total climate risk comprises today’s risk and the future risk associated with economic growth and climate change.

The total climate risk (red) includes today’s risk (yellow), the economic growth (orange) that puts greater population and assets at risk and the aggravating risk through climate change (bright red) within the next twenty years.

With current development continuing until 2030, national and local economies studied are projected to lose between 1 and 20% of GDP (or between 47 million and 26 billion USD) annually as a result of existing climate patterns. Climate change could worsen this picture significantly: an extreme climate change scenario would lead to annual losses from flood, drought, heat waves, and tropical storms between 77 million and 33 billion USD.

However, the cases found that prevention and mitigation measures are available to address a large part of the identified climate risks (see step 2 for more information). Climate adaptation (green) can avert between 15 and 80% of the total climate risk. Residual risk (red) remains as not all losses are avoidable, such as low frequency-high severity events.

**US Gulf Coast**

- Hurricane risk to the energy system
  - Future risk in 2050
  - Risk today (annual expected loss)
  - Additional risk due to economic development
  - Additional risk due to climate change
- Total climate risk: Future risk in 2030
- Residual risk remains as not all losses are avoidable, such as low frequency-high severity events
- Climate adaptation: Risk reduction potential through cost-effective adaptation measures (prevention and mitigation)

**Florida**

- Hurricane risk to public and private assets
  - Future risk in 2050
  - Risk today (annual expected loss)
  - Additional risk due to economic development
  - Additional risk due to climate change
- Total climate risk: Future risk in 2030
- Residual risk remains as not all losses are avoidable, such as low frequency-high severity events
- Climate adaptation: Risk reduction potential through cost-effective adaptation measures (prevention and mitigation)

**Jamaica**

- Hurricane risk to small islands
  - Future risk in 2050
  - Risk today (annual expected loss)
  - Additional risk due to economic development
  - Additional risk due to climate change
- Total climate risk: Future risk in 2030
- Residual risk remains as not all losses are avoidable, such as low frequency-high severity events
- Climate adaptation: Risk reduction potential through cost-effective adaptation measures (prevention and mitigation)

**New York**

- Tropical cyclones and storm surge risk to a metropolis
  - Future risk in 2050
  - Risk today (annual expected loss)
  - Additional risk due to economic development
  - Additional risk due to climate change
- Total climate risk: Future risk in 2030
- Residual risk remains as not all losses are avoidable, such as low frequency-high severity events
- Climate adaptation: Risk reduction potential through cost-effective adaptation measures (prevention and mitigation)

**Guyana**

- Flash flood risk to a developing urban area
  - Future risk in 2050
  - Risk today (annual expected loss)
  - Additional risk due to economic development
  - Additional risk due to climate change
- Total climate risk: Future risk in 2030
- Residual risk remains as not all losses are avoidable, such as low frequency-high severity events
- Climate adaptation: Risk reduction potential through cost-effective adaptation measures (prevention and mitigation)
ECA integrates adaptation to climate change with economic development and sustainable growth.

**How we do it**

For a given region we compile population and assets at risk. Based on the geographic distribution of their exposure, we identify the most relevant climate hazards. Based on historic events and probabilistic natural catastrophe modelling, we calculate the expected economic loss today.

We derive three climate change scenarios, no change, moderate change and extreme change for the year 2030. The scenarios are derived from the latest scientific findings, e.g., the Assessment Reports issued by the Intergovernmental Panel on Climate Change (IPCC).

Example scenarios for impacts of climate change on extreme events
- Increased frequency of strong hurricanes (Saffir-Simpson category 4 and 5)
- Increase of storm surge height
- Sea level rise
- Prolonged droughts
- Increase in extreme precipitation

### Hull, UK
Flood and storm risk to urban property

- USD: 56
- Change: +23
- Change %: +65%

### China
Drought risk to agriculture

- USD: 1.3
- Change: +0.7
- Change %: +48%

### Tanzania
Risk of climate zone shift to agriculture

- USD: 14
- Change: +51
- Change %: +306%

### Mali
Risk of climate zone shift to agriculture

- USD: 230
- Change: +110
- Change %: +100%

### India
Drought risk to agriculture

- USD: 240
- Change: +130
- Change %: +110%

### Samoa
Risk of sea level rise to a small island state

- USD: 25
- Change: +22
- Change %: +98%
Step 2: Addressing the risk

A portfolio of climate adaptation measures is required to address the total climate risk.

We use a cost-benefit analysis to evaluate which investments and measures are the most feasible and cost-effective to adapt to the expected risk.

Adaptation measures include infrastructure improvements such as strengthening buildings against storms or constructing reservoirs and wells to combat drought; technological measures such as the improved use of fertilizers; behavioral initiatives such as awareness campaign; and disaster relief and emergency response programmes. Risk transfer or insurance measures also play a key role in addressing rare but severe weather events, such as a once-in-100-year storm surge (see step 3 and the example of Samoa).

The output of this cost-benefit exercise is an adaptation cost-curve. This curve is a key source of information – along with policy, capacity and other considerations – that a country, region or city can use to assemble a comprehensive adaptation strategy.

Up to 65% of future climate losses can be averted using cost-effective adaptation measures.

Hull, UK: Flood and wind risk to urban property

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<tr>
<th>Reduced loss per USD invested (USD)</th>
<th>Cost-efficient measures</th>
<th>Non-cost-efficient</th>
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<tr>
<td>Avert loss (mn USD)</td>
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<tr>
<td>Flood awareness campaign</td>
<td>Cost-efficient adaptation</td>
<td>Non-cost-efficient</td>
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<td>Sea and river defence</td>
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<td>Mobile protection, flood proofing</td>
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<td>Emergency response, sandbags</td>
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<td>Increased drainage system</td>
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<td>Floor flood proofing (retrofits)</td>
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<td>Roof foam and fixing (retrofits)</td>
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<td>Total climate risk 96 mn USD</td>
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How we do it

We identify a comprehensive inventory of local adaptation measures, many of which span both climate adaptation and economic development, with the participation of local and international experts as well as officials and population. We then derive a shortlist of measures based on an assessment of existing literature and local interviews.

For the cost-benefit analysis, the benefit is calculated as the averted loss and any additional revenues if applicable. The costs include capital and operating expenses as well as any potential operating savings derived from the measures. The stream of costs is discounted back to today’s dollars using local discount rates.

Each adaptation measure is plotted on the adaptation cost curve, ranging from the most cost-efficient on the left of the curve to the least cost-efficient measures on the right. The horizontal axis depicts the total climate risk and indicates the extent of the loss averted by each measure.

Not all losses are avoidable, especially those caused by low frequency, high severity events.
Step 3: Covering residual risk

Risk transfer efficiently provides additional protection for low-frequency, high-severity events.

Attractive adaptation measures range from strengthened flood defences and improved building codes to beach nourishment and roof cover retrofits. And yet, while cost-effective prevention measures are available in different locations, no individual, business and public institution can afford to prevent losses from every conceivable risk event. This is especially true for risks that are unlikely to occur or that can only be averted at an enormous cost.

For such rare events, risk transfer can efficiently provide additional protection by capping losses and smoothing the costs of climate events to individuals, corporations and governments. It can thus protect livelihoods against catastrophic events and increase the willingness of decision-makers to invest in economic development.

Risk prevention and risk transfer are mutually reinforcing. While insurance is a useful component in a given adaptation portfolio, keeping insurance prices in check by minimising residual risks through prevention measures is equally important.

Step 3 is an additional analysis to assess the benefits of risk transfer in specific ECA cases. It has been conducted for Samoa, the US Gulf Coast and Hull.
Example Samoa: The 250-year loss in Samoa could add up to 34% of Samoa’s GDP

The small island state in the South Pacific with less than 200,000 people concentrated on two islands, the majority of villages lie along the coast. The country is highly vulnerable to flooding from tropical cyclone and salinization risks posed by sea level rise.

Cost-efficient adaptation measures such as mangroves, flood-proofing of contents and mobile barriers can avert more than 50% of the 250-year loss.

Insurance is a useful component in a given adaptation portfolio

The maximum single event damage that Samoa is able to carry is 5% of its GDP. In that case damage of 11% of GDP is the residual risk that needs to be addressed. Further hard measures could cover only 49% of the residual risk amounting to 23 million USD costs annually. Risk transfer, however, presents the most efficient solution by being both cheaper with 7 million USD a year, and more comprehensive in coverage than other measures considered.

Costs to address the residual risk (bn USD)

Cost-efficient adaptation can absorb 100% of residual risk for annual costs of 7 million USD

Risk transfer can absorb 100% of residual risk for annual costs of 7 million USD

Further non-cost-efficient measures can cover 49% of residual risk for annual costs of 23 million USD

5% of GDP

Residual risk to be covered

34% of GDP

250-year loss

Maximum bearable loss

Samoa: Risk of sea level rise to a small island state
The Economics of Climate Adaptation (ECA) Working Group

is a partnership between the Global Environment Facility, McKinsey & Company, Swiss Re, the Rockefeller Foundation, ClimateWorks Foundation, the European Commission, and Standard Chartered Bank.

ECA full report
featuring the first 8 case studies, 164 pages
Climate adaptation is an urgent priority for the custodians of national and local economies, such as finance ministers and mayors. Such decision-makers ask: What is the potential climate-related loss to our economies and societies over the coming decades? How much of that loss can we avert, with what measures? What investment will be required to fund those measures – and will the benefits of that investment outweigh the costs?

The Economics of Climate Adaptation (ECA) methodology provides decision-makers with a fact base to answer these questions in a systematic way. It enables them to understand the impact of climate change on their economies – and identify actions to minimize that impact at the lowest cost to society. It therefore allows decision-makers to integrate adaptation with economic development and sustainable growth. In essence, we provide a methodology to pro-actively manage total climate risk, which means:

- Assess today's climate risk
- Chart out the economic development paths that put greater population and assets at risk
- Consider the additional risks presented by climate change

The methodology is based on the findings of a study by the ECA Working Group, a partnership between the Global Environment Facility, McKinsey & Company, Swiss Re, the Rockefeller Foundation, ClimateWorks Foundation, the European Commission, and Standard Chartered Bank. See reference below.

Background

Making rural communities more resilient to the impact of climate change requires a comprehensive portfolio of adaptation measures. But decision-makers need the facts to identify the most cost-effective investments.

Conduct your own Economics of Climate Adaptation in Swiss Re’s Flood App

Step 1: Analyze the total climate risk

Step 2: Adapt cost-efficiently to the risk

www.swissre.com/floodriskapp
The Economics of Climate Adaptation approach presents a strong case for immediate action. Well-targeted, early investments to improve climate resilience – whether in infrastructure development, technology advances, capacity improvements, shifts in systems and behaviours, or risk transfer measures – are likely to be cheaper and more effective for the world community than complex disaster relief efforts after the event.